

State of Misconsin 2013 - 2014 LEGISLATURE



LRB-2237/P

In 12-17-13

if POSSIBLE

PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

TODAY

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Reger

AN ACT to amend 448.05 (1) (d) and 448.05 (6) (a); to repeal and recreate

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448.05 (2); and to create 448.015 (4) (am) 4., 448.02 (10), 448.04 (1) (bm) and

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448.05 (6) (at) of the statutes; relating to: licensure of physicians and granting

rule-making authority and providing an exemption from emergency

rule procedures; and

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a subsequent version of this draft.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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SECTION 1. 448.015 (4) (am) 4. of the statutes is created to read:

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448.015 (4) (am) 4. Failure to surrender a resident educational license when

required under s. 448.04 (1) (bm) 3.

****Note: I included language here providing that a failure to surrender a license when required constitutes unprofessional conduct. However, this seems like it may be somewhat inconsistent with ss. 440.19 and 448.02 (5), stats. These sections suggest that the effect of a surrender is to allow one to avoid professional discipline and that DSPS and Boards may refuse to accept a surrender if a complaint has been filed, presumably

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because disciplinary proceedings cannot commence if the license has been surrendered. Therefore, if a licensee is required to surrender his or her license, could (or should) he or she avoid professional discipline by doing so and, if so, is that consistent with the intent?

Section 2. 448.02 (10) of the statutes is created to read:

448.02 (10) (DISCONTINUANCE OF POSTGRADUATE EDUCATION. / If the holder of a license granted under the authority of s. 448.05 (2) (a) 2. b. subsequently discontinues his or her postgraduate training program at any time prior to the completion of the program, the program director shall notify the board, providing full details of the cause of the discontinuance and the holder's plans, if any, for completion of the postgraduate training program. The board shall review the matter and may take any appropriate action.

SECTION 3. 448.04 (1) (bm) of the statutes is created to read:

448.04 (1) (bm) Resident educational license to practice medicine and surgery.

1. The board may grant a resident educational license to practice medicine and surgery to an applicant who satisfies all of the following:

a. The applicant is a graduate of and possesses a diploma from a medical or

osteopathic college that is accredited by the Liaison Committee on Medical

Education, the American Osteopathic Association, or a successor organization and

that is approved by the board.

b. The applicant has received credit for 12 months of postgraduate training in one or more postgraduate training programs accredited by the Accreditation Council for Graduate Medical Education, the American Osteopathic Association, or a successor organization.

****Note: I assumed for this provision that the applicant could have completed the 12 months of training in more than one program. Is that correct?



	2013 – 2014 Legislature — 3 –)
	Proof that has been accepted into
	(c.) The applicant is currently enrolled in a postgraduate training program
2	accredited by the Accreditation Council for Graduate Medical Education, the
mover 6 3	American Osteopathic Association, or a successor organization
	to s. 448 05 (2) stats. I instead put the requirements for the resident educational license directly in this provision. Let me know if any changes are needed here.
4	2. Subject to subd. 3., a license issued under this paragraph is valid for one year
5	and may be renewed for additional one-year terms while the licensee is enrolled in
6	the postgraduate training program under subd. 1. c. 3.
7	3. A license issued under this paragraph remains valid only while the licensee
8	is actively engaged in the practice of medicine and surgery in the postgraduate
(9)	training program under subd. 1. c. and is lawfully entitled to work in the United
10	States. If at any time a license no longer remains valid as provided in this
- 11	subdivision, the licensee shall surrender his or her license.
	****Note: Please review this language. I tried to draft this more consistent with other language in the DSPS chapters dealing with surrender of a license. However, see the note under Section 1.
12	4. The holder of a license issued under this paragraph may engage in the
13	practice of medicine and surgery only in connection with his or her duties under the
, (14)	postgraduate training program under subd. 1. c. 2 5, 448,05(2)(d) 3.
15	SECTION 4. 448.05 (1) (d) of the statutes is amended to read: (Except as officials provided in 5.448.03 (10) (b) to be 448.05 (1) (d) Be found qualified by three-fourths of the members of the board,
16 16	448.05 (1) (d) Be found qualified by three-fourths of the members of the board,
17	except that an applicant for a temporary license or certificate under s. 448.04 (1) (b)
18	1. and 3., (e), and (g), or (i) or a resident educational license under s. 448.04 (1) (bm)
19	must be found qualified by 2 members of the board.
	****Note: The supplied language also appeared to be adding in a cross-reference here to s. 448.04 (1) (i), stats., which relates to certificates to practice respiratory care issued by the MEB, and so I made this change. I assume that this change is simply to be consistent with other provisions in subchapter II of chapter 448 and is otherwise

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unrelated to the other changes in the bill regarding physician licensure. If this change was not intended or other changes are needed here, let me know.

SECTION 5. 448.05 (2) of the statutes is repealed and recreated to read:

448.05 (2) LICENSE TO PRACTICE MEDICINE AND SURGERY. (a) Except as provided in pars. (b) and (c), an applicant for any class of license to practice medicine and surgery other than a resident educational license under s.

supply evidence satisfactory to the board of all of the following:

****NOTE: There are certain kinds of temporary licenses under s. 448.04 (1) (b) 2. and 3. Are those individuals also subject to the requirements in this subsection? If the answer is not yes, then we should add a cross-reference here to except those licensed under s. 448.04 (1) (b) 2. and 3. from the requirements of this subsection.

- 1. That the applicant is a graduate of and possesses a diploma from a medical or osteopathic college that is accredited by the Liaison Committee on Medical Education, the American Osteopathic Association, or a successor organization and that is approved by the board.
 - 2. That the applicant satisfies one of the following: and received credit for
- The applicant has successfully completed 24 months of postgraduate training in one or more programs accredited by the Accreditation Council for Graduate Medical Education, the American Osteopathic Association, or a successor organization.

24 months of training in more than one program. If so, I would assume that, under subd.
3., the applicant need only be in good standing with the program in which the applicant was most recently enrolled. Is that correct?

b. The applicant is currently enrolled in a postoreduct

accredited by the Accreditation Council for Graduate Medical Education, the American Osteopathic Association, or a successor organization; the applicant has received credit for 12 consecutive months of postgraduate training in that program; and the applicant has received an unrestricted endorsement from the postgraduate

- educational program director that includes confirmation that the applicant is expected to continue in the program and complete at least 24 months of postgraduate training.

 3. That the applicant is in good standing with the postgraduate training program completed by the applicant under subd. 2. a. or in which the applicant is
 - 3. That the applicant is in good standing with the postgraduate training program completed by the applicant under subd. 2. a. or in which the applicant is currently enrolled under subd. 2. b. If the applicant completed training under subd. 2. a. in more than one program, the applicant must be in good standing with the program in which the applicant was most recently enrolled.
 - 4. That the applicant has no material restrictions on or past discipline involving a license to practice medicine and surgery that was issued to the applicant in any other jurisdiction.

****Note: Does this mean to say that, if a licensee is from another state, he or she may never be licensed in Wisconsin if he or she has ever had any past discipline?

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- (b) Except as provided in par. (d), an applicant for a license to practice medicine and surgery who is a graduate of a foreign medical school must supply evidence satisfactory to the board of all of the following:
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- 1. That the applicant is a graduate of and possesses a diploma from a foreign medical school credentialed by an agency accepted by the board.
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- 2. That the applicant has obtained certification by the Educational Council for Foreign Medical Graduates or a successor organization.
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- 3. That the applicant has passed all steps of the United States Medical Licensing Examination administered by the National Board of Medical Examiners and the Federation of State Medical Boards, or their successor organizations.
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- 4. That the applicant has successfully completed 24 months of postgraduate training in one or more programs accredited by the Accreditation Council for

and received credit for

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Graduate Medical Education or the American Osteopathic Association or a successor organization of the last 12 months of which were completed in a single program organization

****NOTE: Does this mean that, without a waiver under par. (c), foreign grads won't be able to obtain any type of license until they complete their second year of residency? (As currently drafted, I believe the resident educational license would not be available to foreign grads.) Let me know if this is incorrect, or if the resident educational license provision should be modified to make it available to foreign grads.

- 5. That the applicant is in good standing with the postgraduate training program in which the applicant completed the training under subd. 4. or, if the applicant completed the training in more than one program, that the applicant is in good standing with the program in which the applicant was most recently enrolled.
- 6. That the applicant has no material restrictions on or past discipline involving a license to practice medicine and surgery that was issued to the applicant in any other jurisdiction.

****NOTE: Does this mean to say that, if a licensee is from another jurisdiction, he or she may never be licensed in Wisconsin if he or she has ever had any past discipline?

- (c) The board may promulgate rules specifying circumstances in which the board, in cases of hardship or in cases in which the applicant possesses a medical license issued by another jurisdiction, may grant a waiver from any requirement under par. (a) or (b). The board may grant such a waiver in accordance with those rules.
- (d) An applicant for a resident educational license under s. 448.04 (1) (bm) shall provide the board with all of the following:
- 1) Written confirmation from the medical school or other institution sponsoring the postgraduate training program in which the applicant is enrolled confirming that the applicant has been appointed to a position in the program.
- 2. Evidence that the applicant is a U.S. citizen or is otherwise lawfully entitled to work in the United States.

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SECTION 6. 448.05 (6) (a) of the statutes is amended to read:

448.05 (6) (a) Except as provided in pars. (am) and, (ar), and (at), the board shall examine each applicant it finds eligible under this section in such subject matters as the board deems applicable to the class of license or certificate which the applicant seeks to have granted. Examinations may be both written and oral. In lieu of its own examinations, in whole or in part, the board may make such use as it deems appropriate of examinations prepared, administered, and scored by national examining agencies, or by other licensing jurisdictions of the United States or Canada. The board shall specify passing grades for any and all examinations required.

SECTION 7. 448.05 (6) (at) of the statutes is created to read:

448.05 (6) (at) When examining an applicant for a license to practice medicine of an alministrative physician license and surgery under par. (a), the board may only use examinations prepared, administered, and scored by national examining agencies, except that the board may interview an individual applicant as needed to determine information specific to that applicant.

SECTION 8. Initial applicability.

- (1) The treatment of section 448.05 (6) (a) and (at) of the statutes first applies to an applicant who is admitted to examination for a license to practice medicine and surgery by the medical examining board under section 448.05 (2) of the statutes, as affected by this act, on the effective date of this subsection.
- (2) The treatment of section 448.05 (2) of the statutes first applies to an application for a license to practice medicine and surgery under section 448.05 (2) of the statutes, as affected by this act, that is received by the medical examining board on the effective date of this subsection.

1	SECTION	9.	Effective	date

- 2 (1) This act takes effect on the first day of the 12th month beginning after
- 3 publication.

4 (END)

2013-2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT 2-1

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1	SECTION 1. 448.02 (1) of the statutes is amended to read:
2	448.02 (1) LICENSE. The board may grant licenses, including various classes
3	of temporary licenses, to practice medicine and surgery or as an administrative
4	physician, to practice perfusion, to practice as an anesthesiologist assistant, and to
5	practice as a physician assistant.
	History: 1975 c. 383, 421; 1977 c. 418; 1981 c. 135, 375, 391; 1983 a. 188 s. 10; 1983 a. 189 s. 329 (5); 1983 a. 253, 538; 1985 a. 29; 1985 a. 146 s. 8; 1985 a. 315, 332 340; 1987 a. 27, 399, 403; 1989 a. 229; 1991 a. 186; 1993 a. 105, 107; 1995 a. 309; 1997 a. 67, 175, 191, 311; 1999 a. 32, 180; 2001 a. 89; 2009 a. 382; 2011 a. 160. INSERT 2–8
6	(b) 1. A license granted under s. 448.04 (1) (bg) may be issued, renewed, or
7	modified at a meeting of the board or between its meetings by the chairperson of the
8	board. Such an action is considered to be an action of the board.
9	2. If the holder of a license granted under s. 448.04 (1) (bg) ceases to teach
10	research, or practice medicine and surgery at the medical education facility, medical
11	research facility, or medical school where he or she is visiting, the the medical
12	education facility, medical research facility, or medical school shall notify the board
	****Note: I included the language in the last two sentences as requested from the Nevada law. But note that this language allowing the chairperson to act on his or her own would make this unique among licenses.
13	SECTION 2. 448.04 (1) (ac) of the statutes is created to read:
14	448.04 (1) (ac) Administrative physician license. The board may grant an
15	administrative physician license to an applicant who satisfies the requirements
16	under s. 448.05 (2c). The board shall issue a license under this paragraph subject
17	to the same terms as a license issued under par. (a), except that, notwithstanding any
18	other provision of law that permits a physician to engage in any act that constitutes



the practice of medicine and surgery, the holder of a license issued under this

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paragraph may not engage in the practice of medicine and surgery and may not practice as provided in s. 448.035.

****Note: I wasn't sure exactly how to translate the requirements from Nevada law, and the requirement for a regular license described by Dr. Westlake that a physician be actively practicing does not appear to be in the statutes (so I assume this is an MEB requirement). So, please let me know if any changes are needed here.

SECTION 3. 448.04 (1) (b) 2. of the statutes is repealed.

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- **SECTION 4.** 448.04 (1) (bg) and (bm) of the statutes are created to read:
 - 448.04 (1) (bg) Restricted license to practice medicine and surgery as a visiting physician. 1. The board may, in accordance with s. 448.02 (10) (b), grant a restricted license to practice medicine and surgery as a visiting physician to an applicant who satisfies the requirements under s. 448.05 (2) (e).
 - 2. The holder of a license issued under this paragraph may engage in the practice of medicine and surgery only at the medical education facility, medical research facility, or medical school where the person is teaching, researching, or practicing, and only in accordance with the terms and restrictions established by the board.
 - 3. A license issued under this paragraph may be granted or renewed by the board in accordance with s. 448.02 (10) (b).
 - 4. Subject to subd. 5., a license issued under this paragraph is valid for one year and may be renewed at the discretion of the board.
 - 5. A license issued under this paragraph remains valid only while the licensee is actively engaged in teaching, researching, or practicing medicine and surgery and is lawfully entitled to work in the United States.

****Note: Instead of requiring the licensee to notify the institution and requiring the institution to notify the MEB, I included this provision, similar to what is in par. (bm), below, for RELs. Will that work?





1	SECTION 5. 448.04 (1) (c) of the statutes is repealed.
2	SECTION 6. 448.05 (1) (c) of the statutes is amended to read:
3	448.05 (1) (c) Achieve a passing grade in the any examinations required in this
4	section.
	History: 1975 c. 383, 421; 1979 c. 221; 1981 c. 380; 1981 c. 391 s. 211; 1987 a. 399; 1989 a. 229; 1991 a. 180; 1993 a. 105, 107; 1995 a. 27 s. 9126 (19); 1995 a. 171, 172, 245; 1997 a. 27, 67, 175; 1999 a. 180; 2001 a. 89; 2007 a. 20 s. 9121 (6) (a); 2011 a. 160. *****NOTE: I made this change because it seems like examinations may not be required for all types of licenses and this accounts for this better.
	Insert 4-5
	****Note: Let me know if this should apply to a camp or substitute physician under s. 448.04 (1) (b) 3.
	Insert 5-4
5	3. That the applicant satisfies any other requirement established by the board
6	for issuing the license.
	****Note: In order to better distinguish the requirements for a regular license from an administrative license, I added this provision. Is that OK?
	Insert 6-2
7	5. That the applicant satisfies any other requirement established by the board
8	for issuing the license.
	****NOTE: In order to better distinguish the requirements for a regular license from an administrative license, I added this provision. Is that OK?
	Insert 6-20
9	(e) An applicant for a restricted license to practice medicine and surgery as a
10	visiting physician shall provide the board with all of the following:
11	1. Proof that the applicant is a graduate of and possesses a diploma from a
12	medical or osteopathic college that is approved by the board.
13	2. Proof that the applicant teaches medicine, engages in medical research, or
14	practices medicine and surgery outside this state.

****NOTE: Is this correct? I assumed this would not be available to someone practicing or researching who already resides in the state.

- 3. Documentation that the applicant intends to teach, research, or practice medicine and surgery at a medical education facility, medical research facility, or medical school in this state, which must include a signed letter from the dean or president of the facility or school.
- 4. Proof that the applicant satisfies any other requirement established by the board for issuing the license.

SECTION 7. 448.05 (2c) of the statutes is created to read:

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448.05 (2c) Administrative physician license must supply evidence satisfactory to the board that he or she satisfies the requirements for a license to practice medicine and surgery under sub. (2) (a) or (b), subject to any waiver granted under sub. (2) (c), other than any requirement established by the board relating to the active practice of medicine and surgery.

****NOTE: Please review this provision and let me know if any changes or other provisions related to this administrative license are needed. Could an administrative physician engage in the practice of medicine and surgery under another physician's delegated practice?

INSERT 7-16

SECTION 8. 448.06 (1) of the statutes is amended to read:

448.06 (1) Grant of License, Certificate, or Limited Permit. If Subject to s. 448.05 (1) (d), if three-fourths of the members of the board find that an applicant who has passed the required examinations is qualified, the board shall so notify the applicant and shall grant the license, certificate, or limited permit.

History: 1975 c. 383, 421; 1985 a. 340; 1987 a. 399; 1999 a. 180.

SECTION 9. 448.065 of the statutes is amended to read:



448.065 Permanent license for certain professors. A person who possesses a temporary license under s. 448.04 (1) (b) 2. 2011 stats., and who has practiced under such license for 4 or more years may apply for a license to practice medicine and surgery under s. 448.04 (1) (a). If the applicant achieves a passing grade in the examination for a license to practice medicine and surgery and three-fourths of the board find that the applicant is qualified, notwithstanding s. 448.05 (1) (b) and (2), the board may grant the license. The board may limit the license and, notwithstanding s. 448.02 (3) (e), may continue such limits indefinitely or may remove the limits when it is satisfied that the reasons for the limits no longer exist, except that the board shall remove any limitations on the geographical areas of this state in which the physician may practice and any limitations on the persons with whom the physician may associate, after a period of 5 years of continuous medical practice within this state by the physician.

History: 1977 c. 329; 1981 c. 135; 1985 a. 29 ss. 2238z, 3202 (45).

****NOTE: Do you want to repeal this provision instead, or allow licensees under s.

448.04 (1) (bg), as created in the bill, to obtain a permanent license in this manner?

SECTION 10. 448.08 (1) (a) of the statutes is amended to read:

448.08 (1) (a) "Hospital" means an institution providing 24-hour continuous service to patients confined therein which is primarily engaged in providing facilities for diagnostic and therapeutic services for the surgical and medical diagnosis, treatment and care, of injured or sick persons, by or under the supervision of a professional staff of physicians and surgeons, and which is not primarily a place of rest for the aged, drug addicts or alcoholics, or a nursing home. Such hospitals may charge patients directly for the services of their employee nurses, nonphysician anesthetists, physical therapists and medical assistants other than physicians or dentists, and may engage on a salary basis interns and residents who are



participating in an accredited training program under the supervision of the medical staff, and persons with a <u>resident educational license issued under s. 448.04 (1) (bm)</u> or a temporary educational certificate issued under s. 448.04 (1) (c), <u>2011 stats</u>.

History: 1975 c. 383, 421; 1977 c. 29; 1993 a. 107, 473; 1993 a. 167, 225; 1997 a. 175; 2007 a. 97.

SECTION 11. 448.10 (2) of the statutes is created to read:

448.10 (2) LICENSES TO PRACTICE MEDICINE AND SURGERY. (a) Notwithstanding s. 448.05 (2), a person who, on the effective date of this paragraph [LRB inserts date], possessed a valid license to practice medicine and surgery under s. 448.05 (2), 2011 stats. may retain, practice under, and continue to renew that license, subject to any other provisions in this subchapter or any requirements established by the board governing a license to practice medicine and surgery.

- (b) A person who, on the effective date of this paragraph [LRB inserts date], possessed a valid temporary license to practice medicine and surgery under s. 448.04 (1) (b) 2., 2011 stats., may retain, practice under, and continue to renew that license in accordance with s. 448.04 (1) (b) 2., 2011 stats., subject to any other provisions in this subchapter or any requirements established by the board governing that license.
- (c) A person who, on the effective date of this paragraph [LRB inserts date], possessed a valid temporary educational permit to practice medicine and surgery under s. 448.04 (1) (c), 2011 stats., may retain, practice under, and continue to renew that permit in accordance with s. 448.04 (1) (c), 2011 stats., subject to any other provisions in this subchapter or any requirements established by the board governing that permit, or may apply for a resident educational permit under s.

22 (448.05)(1) (bm). v

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****Note: Please review these three grandfathering provisions and let me know if further changes are needed. You may wish to have DSPS review these. Paragraph (a) lets physicians who currently hold licenses retain those licenses even if they would not be able to qualify for one under the new law. Paragraphs (b) and (c) allow holders of licenses and permits under the repealed provisions to keep them in accordance with prior



law. The MEB may also want to take a look at s. 448.10 (4) and (5), stats., and see if those are still relevant. If not, I could repeal them in this bill.

- 1 **Section 12.** 462.01 (4) of the statutes is amended to read:
- 2 462.01 (4) "Physician" means a person licensed to practice medicine and surgery under s. 448.04 (1) (a) or, (b), or (bg).

****Note: This provision relates to the practice of radiography and appears to exclude those possessing temporary educational permits under s. 448.04 (1) (c), so I did not include REL holders in this provision. Let me know if this is incorrect or if other changes are needed here.

History: 2009 a. 106; 2011 a. 32.

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Section 13. Nonstatutory provisions.

(1) Using the procedure under section 227.24 of the statutes, the medical examining board may promulgate rules under section 448.40 (1) of the statutes that are necessary to implement the changes in this act and rules under section 448.05 (2) (c), as affected by this act, for the period before the effective date of any permanent rules promulgated under section 448.40 (1) of the statutes, but not to exceed the period authorized under section 227.24 (1) (c) of the statutes, subject to extension under section 227.24 (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b), and (3) of the statutes, the board is not required to provide evidence that promulgating a rule under this subsection as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this subsection.

****Note: This provision gives the MEB the authority to promulgate emergency rules if doing so is necessary to implement the changes in this act. Note that these rules, under this provision, could only be in effect for a maximum of 270 days. If more time would be needed for permanent rules, this provision could be modified to allow the emergency rules to remain in place for a longer period.

(end ins 7-16)



State of Misconsin



PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN/ACT to repeal 448.04 (1) (b) 2. and 448.04 (1) (c); to amend 448.02 (1), 448.05

2 (1)(c), 448.05 (1) (d), 448.05 (6) (a), 448.06 (1), 448.065, 448.08 (1) (a) and 462.01

(4); to repeal and recreate 448.05 (2); and to create 448.02 (10), 448.04 (1)

(ac), 448.04 (1) (bg) and (bm), 448.05 (2c), 448.05 (6) (at) and 448.10 (2) of the

statutes; relating to: licensure of physicians; providing an exemption from

emergency rule procedures; and granting rule-making authority.

Analysis by the Legislative Reference Bureau

This is a preliminary draft. An analysis will be provided in a subsequent version of this draft.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 448.02 (1) of the statutes is amended to read:

448.02 (1) LICENSE. The board may grant licenses, including various classes of temporary licenses, to practice medicine and surgery or as an administrative

physician, to practice perfusion, to practice as an anesthesiologist assistant, and to practice as a physician assistant.

SECTION 2. 448.02 (10) of the statutes is created to read:

448.02 (10) Special provisions for certain licenses. (a) If the holder of a license granted under the authority of s. 448.05 (2) (a) 2. b. subsequently discontinues his or her postgraduate training program at any time prior to the completion of the program, the program director shall notify the board, providing full details of the cause of the discontinuance and the holder's plans, if any, for completion of the postgraduate training program. The board shall review the matter and may take any appropriate action.

- (b) 1. A license granted under s. 448.04 (1) (bg) may be issued, renewed, or modified at a meeting of the board or between its meetings by the chairperson of the board. Such an action is considered to be an action of the board.
- 2. If the holder of a license granted under s. 448.04 (1) (bg) ceases to teach, research, or practice medicine and surgery at the medical education facility, medical research facility, or medical school where he or she is visiting, the medical education facility, medical research facility, or medical school shall notify the board.

****NOTE: I included the language in the last two sentences as requested from the Nevada law. But note that this language allowing the chairperson to act on his or her own would make this unique among licenses.

SECTION 3. 448.04 (1) (ac) of the statutes is created to read:

448.04 (1) (ac) Administrative physician license. The board may grant an administrative physician license to an applicant who satisfies the requirements under s. 448.05 (2c). The board shall issue a license under this paragraph subject to the same terms as a license issued under par. (a), except that, notwithstanding any other provision of law that permits a physician to engage in any act that constitutes

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- the practice of medicine and surgery, the holder of a license issued under this paragraph may not engage in the practice of medicine and surgery and may not practice as provided in s. 448.035.
 - ****NOTE: I wasn't sure exactly how to translate the requirements from Nevada law, and the requirement for a regular license described by Dr. Westlake that a physician be actively practicing does not appear to be in the statutes (so I assume this is an MEB requirement). So, please let me know if any changes are needed here.
- **SECTION 4.** 448.04 (1) (b) 2. of the statutes is repealed.
- 5 Section 5. 448.04 (1) (bg) and (bm) of the statutes are created to read:
 - 448.04 (1) (bg) Restricted license to practice medicine and surgery as a visiting physician. 1. The board may, in accordance with s. 448.02 (10) (b), grant a restricted license to practice medicine and surgery as a visiting physician to an applicant who satisfies the requirements under s. 448.05 (2) (e).
 - 2. The holder of a license issued under this paragraph may engage in the practice of medicine and surgery only at the medical education facility, medical research facility, or medical school where the person is teaching, researching, or practicing, and only in accordance with the terms and restrictions established by the board.
 - 3. A license issued under this paragraph may be granted or renewed by the board in accordance with s. 448.02 (10) (b).
 - 4. Subject to subd. 5., a license issued under this paragraph is valid for one year and may be renewed at the discretion of the board.
 - 5. A license issued under this paragraph remains valid only while the licensee is actively engaged in teaching, researching, or practicing medicine and surgery and is lawfully entitled to work in the United States.

****NOTE: Instead of requiring the licensee to notify the institution and requiring the institution to notify the MEB, I included this provision, similar to what is in par. (bm), below, for RELs. Will that work?

23

2 members of the board.

(bm) Resident educational license to practice medicine and surgery. 1. The 1 board may grant a resident educational license to practice medicine and surgery to 2 an applicant who satisfies the requirements under s. 448.05 (2) (d). 3 2. Subject to subd. 3., a license issued under this paragraph is valid for one year 4 and may be renewed for additional one-year terms while the licensee is enrolled in 5 the postgraduate training program under s. 448.05 (2) (d) 3.) 6 3. A license issued under this paragraph remains valid only while the licensee is actively engaged in the practice of medicine and surgery in the postgraduate 8 training program under s. 448.05 (2) (d) (3.) and is lawfully entitled to work in the United States. 10 4. The holder of a license issued under this paragraph may engage in the 11 practice of medicine and surgery only in connection with his or her duties under the 12 postgraduate training program under s. 448.05 (2) (d) (3.) 13 **Section 6.** 448.04 (1) (c) of the statutes is repealed. 14 **SECTION 7.** 448.05 (1) (c) of the statutes is amended to read: 15 448.05 (1) (c) Achieve a passing grade in the any examinations required in this 16 section. 17 ****NOTE: I made this change because it seems like examinations may not be required for all types of licenses and this accounts for this better. Is that OK? **SECTION 8.** 448.05 (1) (d) of the statutes is amended to read: 18 448.05 (1) (d) Be Except as otherwise provided in s. 448.02 (10) (b), be found 19 qualified by three-fourths of the members of the board, except that an applicant for 20 a temporary license or certificate under s. 448.04 (1) (b) 1. and 3., (e), and (g), or (i) 21

or a resident educational license under s. 448.04 (1) (bm) must be found qualified by

SECTION 9. 448.05 (2) of the statutes is repealed and recreated to read:

448.05 (2) LICENSE TO PRACTICE MEDICINE AND SURGERY. (a) Except as provided in pars. (b) to (e), an applicant for any class of license to practice medicine and surgery must supply evidence satisfactory to the board of all of the following:

****Note: Let me know if this should apply to a camp or substitute physician under s. 448.04 (1) (b) 3.

- 1. That the applicant is a graduate of and possesses a diploma from a medical or osteopathic college that is accredited by the Liaison Committee on Medical Education, the American Osteopathic Association, or a successor organization and that is approved by the board.
 - 2. That the applicant satisfies one of the following:
- a. The applicant has successfully completed and received credit for 24 months of postgraduate training in one or more programs accredited by the Accreditation Council for Graduate Medical Education, the American Osteopathic Association, or a successor organization.
- b. The applicant is currently enrolled in a postgraduate training program accredited by the Accreditation Council for Graduate Medical Education, the American Osteopathic Association, or a successor organization; the applicant has successfully completed and received credit for 12 consecutive months of postgraduate training in that program; and the applicant has received an unrestricted endorsement from the postgraduate educational program director that includes confirmation that the applicant is expected to continue in the program and complete at least 24 months of postgraduate training.
- 3. That the applicant satisfies any other requirement established by the board for issuing the license.

****Note: In order to better distinguish the requirements for a regular license from an administrative license, I added this provision. Is that OK?

- (b) Except as provided in pars. (c) to (e), an applicant for a license to practice medicine and surgery who is a graduate of a foreign medical school must supply evidence satisfactory to the board of all of the following:
- 1. That the applicant is a graduate of and possesses a diploma from a foreign medical school credentialed by an agency approved by the board.
- 2. That the applicant has obtained certification by the Educational Council for Foreign Medical Graduates or a successor organization.
- 3. That the applicant has passed all steps of the United States Medical Licensing Examination administered by the National Board of Medical Examiners and the Federation of State Medical Boards, or their successor organizations.
- 4. That the applicant has successfully completed and received credit for 24 months of postgraduate training in one or more programs accredited by the Accreditation Council for Graduate Medical Education or the American Osteopathic Association or a successor organization, the last 12 months of which were completed in a single program.
- 5. That the applicant satisfies any other requirement established by the board for issuing the license.

****Note: In order to better distinguish the requirements for a regular license from an administrative license, I added this provision. Is that OK?

(c) The board may promulgate rules specifying circumstances in which the board, in cases of hardship or in cases in which the applicant possesses a medical license issued by another jurisdiction, may grant a waiver from any requirement under par. (a) or (b). The board may grant such a waiver only in accordance with those rules.

1	(d) An applicant for a resident educational license under s. 448.04 (1) (bm) shall
2	provide the board with all of the following:
$\binom{3}{4}$	Written confirmation from the institution sponsoring the postgraduate training program in which the applicant is enrolled confirming that the applicant
5 2	has been or will be appointed to a position in the program.
$\binom{6}{6}$	Proof that the applicant is a graduate of and possesses a diploma from a
$\overbrace{7}$	medical or osteopathic college that is approved by the board.
(8)	Proof that the applicant has been accepted into a postgraduate training
9	program accredited by the Accreditation Council for Graduate Medical Education,
10	the American Osteopathic Association, or a successor organization.
11	(e) An applicant for a restricted license to practice medicine and surgery as a
12	visiting physician shall provide the board with all of the following:
13	1. Proof that the applicant is a graduate of and possesses a diploma from a
14	medical or osteopathic college that is approved by the board.
15	2. Proof that the applicant teaches medicine, engages in medical research, or
16	practices medicine and surgery outside this state.
	****NOTE: Is this correct? I assumed this would not be available to someone practicing or researching who already resides in the state.
17	3. Documentation that the applicant intends to teach, research, or practice
18	medicine and surgery at a medical education facility, medical research facility, or
19	medical school in this state, which must include a signed letter from the dean or
20	president of the facility or school.
21	4. Proof that the applicant satisfies any other requirement established by the
22	board for issuing the license.

SECTION 10. 448.05 (2c) of the statutes is created to read:

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448.05 (2c) ADMINISTRATIVE PHYSICIAN LICENSE. An applicant for an administrative physician license must supply evidence satisfactory to the board that he or she satisfies the requirements for a license to practice medicine and surgery under sub. (2) (a) or (b), subject to any waiver granted under sub. (2) (c), other than any requirement established by the board relating to the active practice of medicine and surgery.

****Note: Please review this provision and let me know if any changes or other provisions related to this administrative license are needed. Could an administrative physician engage in the practice of medicine and surgery under another physician's delegated practice?

SECTION 11. 448.05 (6) (a) of the statutes is amended to read:

448.05 (6) (a) Except as provided in pars. (am) and, (ar), and (at), the board shall examine each applicant it finds eligible under this section in such subject matters as the board deems applicable to the class of license or certificate which the applicant seeks to have granted. Examinations may be both written and oral. In lieu of its own examinations, in whole or in part, the board may make such use as it deems appropriate of examinations prepared, administered, and scored by national examining agencies, or by other licensing jurisdictions of the United States or Canada. The board shall specify passing grades for any and all examinations required.

SECTION 12. 448.05 (6) (at) of the statutes is created to read:

448.05 (6) (at) When examining an applicant for a license to practice medicine and surgery or an administrative physician license under par. (a), the board may only use examinations prepared, administered, and scored by national examining agencies, except that the board may interview an individual applicant as needed to determine information specific to that applicant.

SECTION 13. 448.06 (1) of the statutes is amended to read:

448.06 (1) Grant of License, Certificate, or Limited Permit. If Subject to s. 448.05 (1) (d), if three-fourths of the members of the board find that an applicant who has passed the required examinations is qualified, the board shall so notify the applicant and shall grant the license, certificate, or limited permit.

SECTION 14. 448.065 of the statutes is amended to read:

448.065 Permanent license for certain professors. A person who possesses a temporary license under s. 448.04 (1) (b) 2., 2011 stats., and who has practiced under such license for 4 or more years may apply for a license to practice medicine and surgery under s. 448.04 (1) (a). If the applicant achieves a passing grade in the examination for a license to practice medicine and surgery and three–fourths of the board find that the applicant is qualified, notwithstanding s. 448.05 (1) (b) and (2), the board may grant the license. The board may limit the license and, notwithstanding s. 448.02 (3) (e), may continue such limits indefinitely or may remove the limits when it is satisfied that the reasons for the limits no longer exist, except that the board shall remove any limitations on the geographical areas of this state in which the physician may practice and any limitations on the persons with whom the physician may associate, after a period of 5 years of continuous medical practice within this state by the physician.

****Note: Do you want to repeal this provision instead, or allow licensees under s. 448.04 (1) (bg), as created in the bill, to obtain a permanent license in this manner?

SECTION 15. 448.08 (1) (a) of the statutes is amended to read:

448.08 (1) (a) "Hospital" means an institution providing 24-hour continuous service to patients confined therein which is primarily engaged in providing facilities for diagnostic and therapeutic services for the surgical and medical diagnosis, treatment and care, of injured or sick persons, by or under the supervision of a

professional staff of physicians and surgeons, and which is not primarily a place of rest for the aged, drug addicts or alcoholics, or a nursing home. Such hospitals may charge patients directly for the services of their employee nurses, nonphysician anesthetists, physical therapists and medical assistants other than physicians or dentists, and may engage on a salary basis interns and residents who are participating in an accredited training program under the supervision of the medical staff, and persons with a resident educational license issued under s. 448.04 (1) (bm) or a temporary educational certificate issued under s. 448.04 (1) (c), 2011 stats.

SECTION 16. 448.10 (2) of the statutes is created to read:

- 448.10 (2) LICENSES TO PRACTICE MEDICINE AND SURGERY. (a) Notwithstanding s. 448.05 (2), a person who, on the effective date of this paragraph [LRB inserts date], possessed a valid license to practice medicine and surgery under s. 448.05 (2), 2011 stats., may retain, practice under, and continue to renew that license, subject to any other provisions in this subchapter or any requirements established by the board governing a license to practice medicine and surgery.
- (b) A person who, on the effective date of this paragraph [LRB inserts date], possessed a valid temporary license to practice medicine and surgery under s. 448.04 (1) (b) 2., 2011 stats., may retain, practice under, and continue to renew that license in accordance with s. 448.04 (1) (b) 2., 2011 stats., subject to any other provisions in this subchapter or any requirements established by the board governing that license.
- (c) A person who, on the effective date of this paragraph [LRB inserts date], possessed a valid temporary educational permit to practice medicine and surgery under s. 448.04 (1) (c), 2011 stats., may retain, practice under, and continue to renew that permit in accordance with s. 448.04 (1) (c), 2011 stats., subject to any other provisions in this subchapter or any requirements established by the board

- governing that permit, or may apply for a resident educational license under s.
- 2 448.04 (1) (bm).

V(1)

****Note: Please review these three grandfathering provisions and let me know if further changes are needed. You may wish to have DSPS review these. Paragraph (a) lets physicians who currently hold licenses retain those licenses even if they would not be able to qualify for one under the new law. Paragraphs (b) and (c) allow holders of licenses and permits under the repealed provisions to keep them in accordance with prior law. The MEB may also want to take a look at s. 448.10 (4) and (5), stats., and see if those are still relevant. If not, I could repeal them in this bill.

- **SECTION 17.** 462.01 (4) of the statutes is amended to read:
- 462.01 (4) "Physician" means a person licensed to practice medicine and surgery under s. 448.04 (1) (a) er, (b), or (bg).

****Note: This provision relates to the practice of radiography and appears to exclude those possessing temporary educational permits under s. 448.04 (1) (c), so I did not include REL holders in this provision. Let me know if this is incorrect or if other changes are needed here. Please also seeks. 462.045 states

SECTION 18. Nonstatutory provisions.

(1) Using the procedure under section 227.24 of the statutes, the medical examining board may promulgate rules under section 448.40 (1) of the statutes that are necessary to implement the changes in this act and rules under section 448.05 (2) (c), as affected by this act, for the period before the effective date of any permanent rules promulgated under section 448.40 (1) of the statutes, but not to exceed the period authorized under section 227.24 (1) (c) of the statutes, subject to extension under section 227.24 (2) of the statutes. Notwithstanding section 227.24 (1) (a), (2) (b), and (3) of the statutes, the board is not required to provide evidence that promulgating a rule under this subsection as an emergency rule is necessary for the preservation of the public peace, health, safety, or welfare and is not required to provide a finding of emergency for a rule promulgated under this subsection.

****NOTE: This provision gives the MEB the authority to promulgate emergency rules if doing so is necessary to implement the changes in this act. Note that these rules, under this provision, could only be in effect for a maximum of 270 days. If more time



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would be needed for permanent rules, this provision could be modified to allow the emergency rules to remain in place for a longer period.

SECTION 19. Initial applicability.

- (1) The treatment of section 448.05 (6) (a) and (at) of the statutes first applies to an applicant who is admitted to examination for a license to practice medicine and surgery by the medical examining board under section 448.05 (2) of the statutes, as affected by this act, on the effective date of this subsection.
- (2) The treatment of section 448.05 (2) of the statutes first applies to an application for a license to practice medicine and surgery under section 448.05 (2) of the statutes, as affected by this act, that is received by the medical examining board on the effective date of this subsection.

SECTION 20. Effective date.

(1) This act takes effect on the first day of the 12th month beginning after publication.

(END)

...:...:...

2013-2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT 11-5

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SECTION 1. 655.003 (title) of the statutes is amended to read:
655.003 (title) Exemptions for public employees and facilities and
volunteers certain persons and facilities.
History: 1989 a. 187, 206; 1991 a. 214. SECTION 2. 655.003 (4) of the statutes is created to read:
655.003 (4) A physician who holds an administrative physician license issued
under s. 448.04 (1) (ac).
(end ins)

From: Sent: Tim <timothy.westlake@gmail.com> Monday, January 06, 2014 4:13 PM

To: Subject:

Duchek, Michael; Scholz, AJ Re: Medical Licensing Draft

Hi Mike-

Agree that we really can't sunset section (a) and should have them be allowed to stay grandfathered in perpetuity, But (b) and (c) should be sunsetted.

As far as the emergency rule making, 270 is good for now, --DSPS would like to see the final draft analysis to see if more is needed which we could tweak later.

Thanks and stay warm!

Sent from my iPhone

On Jan 4, 2014, at 9:07 AM, Richele < richele.westlake@gmail.com > wrote:

Sent from my iPhone

Begin forwarded message:

From: "Duchek, Michael" < Michael. Duchek@legis.wisconsin.gov>

Date: January 3, 2014, 2:42:01 PM CST

To: Timothy Westlake < richele.westlake@gmail.com >, "Scholz, AJ"

<AJ.Scholz@legis.wisconsin.gov>

Cc: "Ryan, Thomas - DSPS" < Thomas.Ryan@wisconsin.gov >, Kenneth Simons

< ksimons@mcw.edu>, "swan.timothy@marshfieldclinic.org"

<swan.timothy@marshfieldclinic.org>
Subject: RE: Medical Licensing Draft

I should be able to work on this next week, I hope. In the meantime, see my two responses below in red. Also, did we decide to simply take the changes regarding the IPCF out?

-Mike

From: Timothy Westlake [mailto:richele.westlake@gmail.com]

Sent: Friday, January 03, 2014 2:08 PM

To: Scholz, AJ; Duchek, Michael

Cc: Ryan, Thomas - DSPS; Kenneth Simons; swan.timothy@marshfieldclinic.org

Subject: Medical Licensing Draft

AJ and Mike-Happy New Year!

Thanks form the work on the draft. The MEB licensing committee took a look and we'd like to recommend a few adjustments.

- Page 1 line 10 change to "---to practice medicine and surgery, to practice as an administrative physician, to practice perfusion---"
- Page 2 lines 12-13 ---(please keep consistent across all licensing types, no need for unique action)
- Page 3 line 3 note response--no changes needed
 - Page 3 line 20-21 (please add language to insure the visiting physician license is valid only at the facility the license was originally granted), and in response to the note --that sounds fine.
- Page 4 line 17 note response--sounds good.
- Page 5 line 4 question reply--yes, it should apply to camp and substitute physicians
- Page 6 line 1 note response--sounds good.
- Page 6 line 17 note response--sounds good.
- Page 7 line 16 -17 please add language to insure physician is licensed to practice in another state or country. And in response to note--correct, yes.
- Page 8 line 7 note response--no other changes are needed. Also an admin license would not allow the physician to practice except as a private unlicensed person could acting under delegated practice--no special privileges.
- Page 9 lines 7-19 repeal the entire section of 448.065--if a visiting physician wants a license he will need to go through the routine channels.
- Page 11--DSPS has no issue with the grandfathering provisions. We would also like to see if there could be a sunsetting provision of like 2 years on the grandfathering provisions. Also, we can repeal the sections 448.10 (1), (4), and (5)--all are outdated.
 - I don't see a problem with sunsetting the grandfathering provisions (b) and (c) after 2 years since those are temporary-type licenses anyway, though it would mean I think that anyone holding licenses under those provisions would lose the authority for these licenses upon the sunsetting. If that seems OK, then I can do that.

Doesn't Subdialis? Suy this? Avent emal As to paragraph (a), though, I would think that this would be potentially needed for longer. Paragraph (a) (page 10, lines 11-16) allows physicians who would not be able to obtain a license under the new law to keep their license and to keep renewing it. I believe that sunsetting it would eliminate the authority for them to keep their licenses. Unless the intent is to eliminate that authority, I would think you'd want to keep paragraph (a) until you're sure that everyone who has a license is eligible under the new law (s. 448.05 (2)). Feel free to let me know if there are other thoughts on this or if you think I'm missing something on that one.

Page 11 line 6 note response-good as is the way you wrote it.

Page 12 line 5 note response--whatever you think is best.

I think this is more question for DSPS and the MEB how long the rulemaking process would require. If you think the permanent rules would take more than 270 days to get into effect, I'd recommend adding more time, but don't know what is typical for DSPS or an examining board so I'd rather leave it to the MEB/DSPS to offer a suggestion.

Page 12 line 16--effective date--DSPS wanted us to make sure to let y'all know they need to see the final draft analysis and might ask for a little longer time to extend the effective date based on its exact impact.

Sounds good. I will do an analysis next time.

Thanks again for all the work on this. This will have a very positive impact.

Please let me know what I can do next. Tim

From: Sent: Tim <timothy.westlake@gmail.com> Tuesday, January 07, 2014 9:31 AM

To:

Duchek, Michael

Subject:

Draft.

Mike-

As far as the IPFCF, we are going to leave them in it, and then they can opt out if they want to, as now is allowed for physicians who don't have clinical interactions.

Thanks

Tim

Sent from my iPhone

From: Sent: Tim <timothy.westlake@gmail.com> Wednesday, January 08, 2014 3:44 PM

To: Subject:

Duchek, Michael Re: MEB draft

Nope. It's good as is. We just wanted to make sure the visiting physician license is tied to the sponsoring facility.

Tim

Sent from my iPhone

On Jan 8, 2014, at 3:38 PM, "Duchek, Michael" < Michael. Duchek@legis.wisconsin.gov > wrote:

OK. I think it sounds like it should suffice, but if you see something let me know and we can just tweak that provision instead of adding something new.

-Mike

From: Tim [mailto:timothy.westlake@gmail.com]
Sent: Wednesday, January 08, 2014 3:35 PM

To: Duchek, Michael **Subject:** Re: MEB draft

I see. It is duplicative. No need to restate it, if you think what is there will suffice.

Thanks Tim

Sent from my iPhone

On Jan 8, 2014, at 3:24 PM, "Duchek, Michael" < Michael. Duchek@legis.wisconsin.gov > wrote:

Tim one other question – you had instructions to add language to ensure that the visiting physician license is only valid at the facility the license was originally granted. I just wanted to confirm that you want something added to the draft, as page 3, lines 10-14 more or less appears to say this already. So I wanted to make sure that you needed something in addition to what is already there and if so see if you still want what is on page 3, lines 10-14.

Mike Duchek Legislative Attorney Wisconsin Legislative Reference Bureau (608) 266-0130

From:

Tim <timothy.westlake@gmail.com> Thursday, January 09, 2014 12:31 PM

Sent: To:

Duchek, Michael

Subject:

Re: Medical Licensing Draft

Probably better to just use college throughout instead of school.

And there are foreign osteopathic schools, but we don't credential them- they can only manipulate and not prescribe or practice. You can leave it as is.

Thanks

Tim

Sent from my iPhone

On Jan 9, 2014, at 11:21 AM, "Duchek, Michael" < Michael. Duchek@legis.wisconsin.gov > wrote:

Tim/AJ,

As I am going through the bill one more time, I am looking to make sure the language is consistent across the bill. And I just have a couple, minor/technical questions:

- 1.) Is there such thing as a *foreign* osteopathic school? If so, should I add a reference to that on page 6, line 5?
- 2.) Is there a preferred term or difference between "medical [or osteopathic] *college*" vs. "medical [or osteopathic] *school*"? I know in Wisconsin we have one of each, but I thought I'd see if there's a preferred term. Otherwise, I assume these two terms ("medical school" and "medical college") are synonymous and I'll just try to use one or the other consistently throughout the bill if that's OK.

Thanks, and that should be it for now.

-Mike